CITY OF WEST UNION

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2010

Table of Contents

김 현실은 그는 그는 그들은 학생에 가는 것들을 만든 살아 보고 말라고 한 일을 받는다.		Page
Officials		
Independent Auditor's Report		4-5
Management's Discussion and Analysis		6-10
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statement:		
Statement of Activities and Net Assets – Cash Basis Governmental Fund Financial Statements: Statement of Cash Receipts, Disbursements and	A	13-14
Changes in Cash Balances Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the	В	15-16
Statement of Activities and Net Assets Proprietary Fund Financial Statements:	C	17
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Reconciliation of the Statement of Cash Receipts,	D	18
Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets Notes to Financial Statements	E	19 20-27
Required Supplementary Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governm Funds and Proprietary Funds Notes to Required Supplementary Information - Budgetary Reporting	ental.	29-30 31
Other Supplementary Information:	<u>Schedule</u>	
Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function – All Governmental Funds	1 2 3	33-34 35-36 37 38
Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		
Schedule of Findings and Questioned Costs		39-40
Staff		41-44
NULL		45

Officials

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Merlin Dunt	Mayor	January 2012
Karen Halva	Council Member	January 2012
Troy Schott	Council Member	January 2012
Marc Rue	Council Member	January 2012
Roy Guenther	Council Member	January 2014
Britt Dyke	Council Member	January 2014
Bob Vagts	City Clerk/Administrator	
Amie Johansen	Deputy City Clerk	
Jeremiah White	City Attorney	



Alan W. Flick, C.P.A. Gina E. Trimble, C.P.A. 819 First Street East Independence, IA 50644 (319)334-4211 Fax (319)334-6454 rfsw.com

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Union, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of West Union's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Union as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 4, 2010 on our consideration of the City of West Union's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 10 and 29 through 31 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of West Union's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the four years ended June 30, 2009 (which are not presented herein) and expressed an unqualified opinion on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

RIDIHALGH, FUELLING, SNITKER, WEBER, & CO., P.C.

November 4, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

City of West Union provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental activities increased 16.13%, or \$314,425, from fiscal 2009 to fiscal 2010. The increase reflects fewer revenues in grant proceeds and borrowed funds. Tax Increment Finance collections also increased by \$7,322, while Property Tax receipts increased by \$59,470. The City also borrowed \$250,000.
- Governmental Activities disbursements increased by 6.80%, or \$141,756, in fiscal year 2010 from fiscal year 2009. This increase in expenditures is attributed to:
 - 1. Capital Projects increasing by 81% or \$342,878.
 - 2. Debt Service payments increased by 100% or \$26,602.
 - 3. Culture and Recreation programs increased by 11% or \$58,585.
 - 4. Community and Economic Development increased by 24% or \$25,947.

The increase was offset by a 41% decrease or, \$258,260, in public safety and an 11%, or \$63,889 decrease in public works.

• The City's total cash basis net assets increased \$24,600 from June 30, 2009 to June 30, 2010. Of this amount, the assets of the governmental activities increased by \$114,781 in 2010 to \$772,796, and the assets of the business type activities decreased by \$90,181 to \$333,588. This decrease was largely due to a dramatic drop in gallons of water pumped/billed.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the non-major governmental funds.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information, which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and for the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the water and sewer funds, considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between the government-wide statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased sharply from a year ago, decreasing from \$974,000, to \$648,000. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Governmental Activities (Expressed in Thousands)

	Year ended	June 30, <u>2010</u>
Receipts and transfers:		
Program receipts:		
Charges for service	\$ 230	208
Operating grants, contributions and restricted interest	.255	258
Capital grants, contributions and restricted interest	117	343
General receipts:		
Property tax	790	856
Local option sales tax	177	185
Grants and contributions not restricted		
to specific purposes	-	-
Unrestricted investment earnings	23	23
Loan proceeds	165	250
Other general receipts	43	76
Transfers, net		
Total receipts and transfers	1,800	2,199
Disbursements:		
Public safety	628	369
Public works	577	513
Health and social services	y = ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	
Culture and recreation	466	524
Community and economic development	81	107
General government	110	120
Debt Service	•••	27
Capital projects	81	424
Total disbursements	1,943	2,084
Increase in cash basis net assets	(143)	115
	and the second s	
Cash basis net assets beginning of year	801	658
Cash basis net assets end of year	58	<u>773</u>

The City's total receipts for governmental activities increased by 18.1%, or \$399,000. The total cost of all programs and services increased by approximately \$141,000, or 6.7%, with no new programs added this year. The increase in receipts was primarily the result of increased revenues in property tax proceeds and borrowed funds.

The cost of all governmental activities this year was \$2,084,000 compared to \$1,943,000 last year. The increase was primarily due to increases in culture and recreation and capital projects, primarily the streetscape project.

Changes in Cash Basis Net Assets of Business Type Activities (Expressed in Thousands)

	Year ended	l June 30, <u>2010</u>
Receipts:	The second	
Program receipts:		
Charges for service		
Water	\$ 236	212
Sewer	256	257
Capital grants, contributions and restricted interest	50	Alaka L iga
General receipts:		
Unrestricted interest on investments	9	5
Bond proceeds	-	<u>-</u>
Other general receipts	5	9
Total receipts	556	483
Disbursements:		
Water	182	177
Sewer	311	374
Transfers	 	<u> </u>
Total disbursements and transfers	493	<u>551</u>
Decrease/Increase in cash balance	41	(91)
Cash basis net assets beginning of year	383	424
	404	000
Cash basis net assets end of year	424	333

Total business type activities receipts for the fiscal year were \$483,000 compared to \$556,000 last year. This decrease was due primarily to a large decreases in water income and an increase in sewer expenditures. The cash balance decreased by \$91,000 from the prior year. Total disbursements and transfers for the fiscal year increased by 10.4% to a total of \$556,000.

INDIVIDUAL MAJOR GOVERNMENTAL FUND

As City of West Union completed the year, its governmental funds reported a combined fund balance of \$648,135, an decrease of more than \$326,000 below last year's total of \$974,283. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance decreased \$74,406 from the prior year to \$47,002. The majority of this decrease was the result of economically driven decreases in receipts
- The Road Use Tax Fund cash balance increased by \$39,532 to \$100,578, during the fiscal year. The City intends to use this money to purchase equipment in upcoming years.

• The Urban Renewal Tax Increment Fund balance increased \$26,320 to \$136,325. This increase was the result of additional tax increment tax revenues.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The Water Fund cash balance decreased by \$20,882 to \$226,454. The City intends to use these funds for further improvements to the water system.

The Sewer Fund cash balance decreased by \$108,622 to \$67,484. The decrease was due to the purchase of new trickling filter arms at the sewage treatment plant.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on May 3, 2010, and increased revenues for the fiscal year by \$438,000 and increased expenditures by \$462,000. A public hearing was held prior to the approval of the budget amendment and no public comments were received during the hearing.

DEBT ADMINISTRATION

At June 30, 2010, the City had approximately \$1,166,000 in bonds and other long-term debt, compared to approximately \$1,070,000 last year, as shown below.

Outstanding Debt at Year-End (Expressed in Thousands)

	Year ended June 30,
	<u>2009</u> <u>2010</u>
General obligation bonds	\$ 115 96
Revenue notes	905 770
Loan Agreements	<u>50 300</u>
Total	1,070 1,166

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$96,000 represents approximately 1.0% of its constitutional debt limit of \$5,632,427.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

West Union elected and appointed officials and citizens considered many factors when setting the fiscal year 2011 budget, tax rates, and fees that will be charged for various City activities. Budgeted revenues are \$2,755,252 and expenditures are set at \$2,774,702. If these estimates are realized, the City's budgeted cash balance is expected to decrease by approximately \$19,450 by the close of Fiscal Year 2011. These estimates are at the time of the public hearing for the budget estimates on March 1, 2010. Recent positive trends in the local economy may allow the City to adjust this forecast during the fiscal year.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Robert Vagts, City Clerk, 612 Highway 150 South, West Union, Iowa 52175.

Basic Financial Statements

Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2010

			Program Receipts	• • • • • • • • • • • • • • • • • • •
생물이 있다면 생각은 사람이 하셨다면요?			Operating Grants,	
			Contributions,	Contributions
		Charges for	and Restricted	and Restricted
	Disbursements	Service	Interest	Interest
Functions / Programs:				
Governmental activities:				
Public safety	\$ 369,303	23,958		
Public works	513,331	111,107	236,450	
Health and social services	396		_	
Culture and recreation	524,056	62,092	20,690	107,264
Community and economic development	107,027	-		
General government	120,497	10,458	890	60,829
Debt service	26,602	·	en el	
Capital projects	423,717		-	175,000
Total governmental activities	2,084,929	207,615	258,030	343,093
Business type activities:				
Water	176,807	212,391	•	
Sewer	374,312	256,925		-
				1.0
Total business type activities	551,119	469,316	-	
Total	\$ 2,636,048	676,931	258,030	343,093

General Receipts:
Property tax levied for: General purposes Tax increment financing Debt service Local option sales tax Unrestricted interest on investments Miscellaneous Loan proceeds Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Nonexpendable:

Cemetery perpetual care Cemetery mausoleum

Expendable:

Streets

Urban renewal projects

Debt Service

Other purposes

Unrestricted

Total cash basis net assets

Net (Disbursements)	Receipts and
Changes in Cash Bas	

	Governmental Activities	Business Type Activities	Total
	(345,345)		(345,345)
	(165,774)	· · · <u></u>	(165,774)
	(396)		(396)
	(334,010)	<u>.</u>	(334,010)
	(107,027)	- :	(107,027)
	(48,320)		(48,320)
	(26,602)	(23,188)	(49,790)
	(248,717)		(248,717)
	(1,276,191)	(23,188)	(1,299,379)
		35,584	35,584
	-	(117,387)	(117,387)
		(81,803)	(81,803)
	(1,276,191)	(104,991)	(1,381,182)
. —	(1,210,101)	(101,551)	(1,001,102)
	734,443	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	734,443
	108,250	, , _	108,250
	14,588		14,588
	184,786		184,786
	23,070	5,439	28,509
	75,835	9,371	85,206
	250,000	5,071	250,000
	200,000	<u>-</u>	200,000
٠.	1,390,972	14,810	1,405,782
	114,781	(90,181)	24,600
_	658,015	423,769	1,081,784
	\$ 772,796	333,588	1,106,384
ď	\$ 75.470		75 470
,	75,470 10,000	<u>.</u>	75,470 10,000
	107,306		107,306
	136,325		136,325
	100,020	39,080	39,080
	396,693	35,000	396,693
	47,002	294,508	341,510

City of West Union

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2010

	<u> </u>				
			Special Revenue	<u> </u>	Capital Projects
		Road	Urban		
		Use	Renewal	* **	Street
	General	Tax	Tax Increment	Library	Improvement
Receipts:					
Property tax	\$ 578,287	_	-		1
Tax increment financing collections	_	4 (1) 1 (1) 1 (1)	108,250		and the same of the
Other city tax		1 <u> </u>			
Licenses and permits	6,255	2 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		_	
Use of money and property	16,652	_	1,860	1,924	160
Intergovernmental	14,191	236,450	-1	- 7771	
Charges for service	201,079			281	
Miscellaneous	107,580	3,252	<u>-</u>	98,545	199,999
The state of the s	004.044	000 700	110 110	100 770	000 170
Total receipts	924,044	239,702	110,110	100,750	200,159
Disbursements:					
Operating:					
Public safety	288,301	_			
Public works	279,800	200,170			
Health and social services	396	200,170			Array San San San
Culture and recreation	308,920	_	···	12,360	
Community and economic development	23,237		83,790		<u>-</u>
General government	104,135		,	<u>.</u>	_
Debt service		_			_
Capital projects	-				411,700
Total disbursements	1,004,789	200,170	83,790	12,360	411,700
P(4-6-1					
Excess (deficiency) of receipts over (under) disbursements	(80,745)	39,532	26,320	88,390	(211,541)
Other financing sources (uses):		• .			
Loan proceeds	_				250,000
Miscellaneous					250,000
Operating transfers in	17,014				18,478
Operating transfers out	(10,675)	·		<u> </u>	-
Total other Survey ()	6.000				060.470
Total other financing sources (uses)	6,339			-	268,478
Net change in cash balances	(74,406)	39,532	26,320	88,390	56,937
Cash balances beginning of year	121,408	61,046	110,005	112,559	50,369
Cash balances end of year	\$ 47,002	100,578	136,325	200,949	107,306
Cash Basis Fund Balances					
Cash Dasis Fund Dalances					
Reserved for:					
Debt service	· -		. · · · <u>-</u>		_
Unreserved:					
General fund	\$ 47,002	· _	-	_	•
Special revenue funds	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	100,578	136,325	200,949	
Capital projects fund	· · · · · · · · · · · · · · · · · · ·				107,306
Permanent fund		· <u>·</u>	· · ·	<u> </u>	
Total angle basis found belower	¢ 47,000	100 579	126 205	000.040	107 206
Total cash basis fund balances	\$ 47,002	100,578	136,325	200,949	107,306

Other	
Nonmajor	医二角基氏层
Governmental	
Funds	Total
- T GIIGS	Iotai
170,744	740 001
170,744	749,031
	108,250
184,786	184,786
	6,255
3,364	23,960
_	250,641
	201,360
16,051	425,427
10,001	723,721
274.045	1 0 40 710
374,945	1,949,710
	1000
	The same of the first
81,002	369,303
33,361	513,331
	396
202,776	524,056
202,110	
16.060	107,027
16,362	120,497
26,602	26,602
12,017	423,717
372,120	2,084,929
2,825	(135 210)
24,020	(135,219)
	050.000
•	250,000
12.5	
29,154	64,646
(53,971)	(64,646)
(24,817)	250,000
(21,992)	114,781
(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	111,701
202 628	650 015
202,628	658,015
190.626	770 706
180,636	772,796
180,636	772,796
180,636	772,796
180,636	772,796
180,636	772,796
180,636	772,796
180,636	772,796
180,636	772,796
180,636	•
	47,002
- 77,968	47,002 515,820
77,968 17,198	47,002 515,820 124,504
- 77,968	47,002 515,820
77,968 17,198	47,002 515,820 124,504
77,968 17,198	47,002 515,820 124,504

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets -Governmental Funds

As of and for the year ended June 30, 2010

Total governmental funds cash balances (page 16)	\$ 772,796
The city does not have an internal service fund. Therefore there are no reconciling items.	
Cash basis net assets of governmental activities (page 14)	\$ 772,796
Net change in cash balances (page 16)	\$ 114,781
The city does not have an internal service fund. Therefore there are no reconciling items.	
Change in cash balance of governmental activities (page 14)	\$ 114,781

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2010

	f : <u></u>	Enterpr	ise Funds		
			Other Nonmajo Proprietary Fund: Water Revenue Bond	OT .	Internal
	Water	Sewer	Sinking	Total	Service
Operating receipts: Use of money and property Charges for service Miscellaneous	\$ 4,091 212,391 4,487	1,348 256,925 4,417		5,439 469,316 8,904	
Total operating receipts	220,969	262,690		483,659	-
Operating disbursements: Business type activities	176,807	374,312		551,119	
Total operating disbursements	176,807	374,312	<u> </u>	551,119	
Excess (deficiency) of operating receipts over (under) operating disbursements	44,162	(111,622)	,	(67,460)	
Non-operating receipts (disbursements): Miscellaneous Debt service	<u>-</u>		(23,188)	(23,188)	467
Total non-operating receipts (disbursements)	<u>.</u>		(23,188)	(23,188)	467
Excess (deficiency) of receipts over (under) disbursements	44,162	(111,622)	(23,188)	(90,648)	467
Operating transfers in/(out)	(23,280)	<u> </u>	23,280	-	<u> </u>
Net change in cash balances	20,882	(111,622)	92	(90,648)	467
Cash balances beginning of year	205,572	179,106	38,988	423,666	103
Cash balances end of year	\$ 226,454	67,484	39,080	333,018	570
Cash Basis Fund Balances			•		
Reserved for debt service Unreserved	\$ 226,454	67,484	39,080	39,080 293,938	570
Total cash basis fund balances	\$ 226,454	67,484	39,080	333,018	570

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets -Proprietary Funds

As of and for the year ended June 30, 2010

Total enterprise funds cash balances (page 18)	\$333,018
Internal Service Fund - Payroll	570
Cash basis net assets of business type activities (page 14)	\$333,588
Net change in cash balances (page 18)	\$ (90,648)
Internal Service Fund - Payroll	467
Change in cash balance of business type activities (page 14)	\$ (90,181)

Notes to Financial Statements

June 30, 2010

(1) Summary of Significant Accounting Policies

The City of West Union is a political subdivision of the State of Iowa located in Fayette County. It was first incorporated in 1857 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of West Union has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Fayette County Solid Waste Management Commission, Fayette County Emergency Management Commission, Fayette County Joint E911 Service Board, Fayette County Economic Development Board, Upper Explorerland Regional Housing Authority, and West Union Industrial Development Corporation.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and

intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for TIF revenues and active TIF projects.

The Library Fund is used to account for donations made to the library and interest earned from investments held by the library.

Capital Project:

The Street Improvement Fund is used to account for the Downtown Streetscape project and all street improvements during the year.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The City also reports the following additional fund:

An Internal Service Fund is utilized to account for payroll and related benefits by departments of the City.

C. Measurement Focus and Basis of Accounting

The City of West Union maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010 disbursements exceed the amounts budgeted for the public safety, culture and recreation, and debt service functions.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the City had the following investments:

Туре	Carrying Amount	Fair Value	Maturity
Certificates of deposit	\$281,000	\$281,000	Various

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for bonds and notes are as follows:

A CONTRACT OF THE PARTY OF THE		in the second se	ta a talah baran dari		
Year Wat	er	General Ol	bligation		
Ending <u>Revenu</u>	<u>e Note</u>	<u>No</u>	<u>te</u>	<u>Tot</u>	:al
June 30, Principal	Interest	Principal	Interest	Principal	Interest
2011 13,758	9,413	22,318	4,284	36,076	13,697
2012 14,446	8,708	23,390	3,212	37,836	11,920
2013 15,168	7,968	24,515	2,087	39,683	10,055
2014 15,926	7,190	25,441	909	41,367	8,099
2015 16,723	6,374	<u>-</u>	· -	16,723	6,374
2016 – 2021 119,122	18,678	<u>-</u>		119,122	18,678
<u></u>					A Company of the Company
Total <u>\$ 195,143</u>	58,331	95,664	10,492	290,807	68,823

The resolutions providing for the issuance of the water revenue note include the following provisions.

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a water revenue bond sinking fund account for the purpose of making the bond principal and interest payments when due.

The City has issued a General Obligation Note for the purchase of a fire truck during the year ended June 30, 2009 in the amount of \$115,000 at a rate of 4.75% per annum from January 20, 2009 until maturity on June 1, 2014. The semi-annual payments began December 1, 2009 and are \$13,300.99.

The City entered into an open line of credit agreement with Kerndt Brother's Savings Bank on November 13, 2008. The total line was for \$150,000 and beared interest of 4.5%. As of June 30, 2009, the balance was \$50,000. On December 10, 2010 the agreement was amended to allow for an additional \$300,000 to be borrowed against the line of credit. Per the terms of the new agreement, all interest on the amount of credit outstanding, as well as the total principal, is due on November 13, 2010. The interest rate remained unchanged. As of June 30, 2010 an additional \$250,000 was advanced and the balance was \$300,000. No principal payments were made during the year, but \$1,530 of interest was paid.

The City has issued Local Option Sales Tax Revenue Bonds during the year in the amount of \$1,100,000 at a rate of 4% per annum from June 27, 2005 until maturity on March 1, 2015. The payments are to be made in an amount equal to 80% of the Local Option Sales Tax revenues collected by the City. There is no pre-

established payment schedule for these bonds because revenues from the Local Option Sales Tax are uncertain as to amount.

The City passed a resolution to internally borrow funds from available account balances at a rate of 5% per annum. During the fiscal year ended June 30, 2002, the Street Improvement Fund loaned the Tax Increment Financing Fund \$94,500 for a street improvement project within the commercial TIF district. During the year, no amounts were transferred from the Tax Increment Financing Fund to the Street Improvement Fund. The balance of the loan at June 30, 2010 was \$66,559.

(4) Lease Purchase Agreements

The City entered into a lease purchase agreement with Baumler Implements, Inc. for a New Holland tractor. The lease purchase arrangement is for six years beginning March 26, 2001. The City traded in an old tractor for the initial lease payment, with \$7,000 being paid each year during the fiscal years ended July 1, 2002 through July 1, 2006. There was to be a \$36,769 buyout at the end of the lease period on July 1, 2006, however the City extended the lease for an additional six years and continued with the \$7,000 per year annual payment, due July 1 of each year starting July 1, 2006 through July 1, 2011. The lease extension bears interest at 5% per annum.

The City entered into an operating lease with Hawkeye Alarm & Signal Company for two alarm receiving panels. The lease ran for three years, from January 1, 1987 to January 1, 1989 and thereafter until written notice is given by either party 30 days prior to the date of desired termination. The City pays \$84 per alarm, or \$168 annually.

The City entered into a lease purchase agreement with Hawkeye Alarm and Signal, formerly Star Leasing, LLC for a copier. The lease purchase arrangement is for five years beginning May 22, 2006, and the payments are \$50 per month, or \$600 annually. At the end of the lease the copier can be purchased for its fair market value.

The City entered into a lease purchase agreement with John Deere Credit for a John Deere Gator. The lease purchase agreement is for five years beginning on July 5, 2005, and the payments are \$1,933.29 annually. The final lease payment was made during the fiscal year ended June 30, 2010.

Future minimum lease payments are as follows:

Year ended	June 30, 2011	\$ 7,768
	June 30, 2012	6,511
	June 30, 2013	168
	June 30, 2014	<u>168</u>
	Total	\$ 26.081

(5) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The

report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$46,164, \$39,871, and \$36,022, respectively, equal to the required contributions for each year.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation leave hours. Vacation leave is for subsequent use or for payment upon termination, retirement or death. Unused sick leave is forfeited upon termination, retirement, or death. The accumulation of vacation leave is not recognized as a disbursement by the City until used or paid. The City's approximate liability for earned vacation termination payments payable to employees at June 30, 2010, primarily relating to the General Fund, is as follows:

Type of Benefit			Amount
Vacation			\$30,947

This liability has been computed based on rates of pay in effect at June 30, 2010.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

Transfer to	Transfer from	Amount	
General	Special Revenue Emergency	\$17,014	
Special Revenue Employee Benefits	Special Revenue LOST	18,479	
Capital Projects Street Improvement	Special Revenue LOST	18,478	
Debt Service	General	10,675	
Enterprise Water Sinking	Enterprise Water	23,280	

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$675 during the year ended June 30, 2010.

(9) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City operates a single-employer benefit plan which provides medical/prescription drug benefits for employees and their families. There are 13 active and no retired members in the plan. Retired participants must be age 55 or older at retirement to qualify.

The medical/prescription drug benefits are provided through a partially self-funded planthrough Wellmark Blue Cross & Blue Shield of Iowa.

Funding Policy – The contribution requirements of plan members are established and may be amended by the City. The most recent member monthly premiums are \$931.70 for family coverage and \$372.69 for single coverage. Per their union contact, active police employees pay \$110 per month for health benefits, but active non-police employees do not pay a monthly amount for coverage. Retirees would pay the entire monthly premium to retain coverage. For the year ended June 30, 2010 the City paid \$138,457 on behalf of eligible plan members for health benefits.

(11) Other Termination Agreements

During the year, Martin Games, the City Clerk/Administrator resigned in January 2010. The City agreed to pay him \$426 per month for three months in exchange for his services in completing the City's budget. During the year total payments made to him were \$1,278.

(12) Subsequent Events

The City accepted a bid from Blazek Construction of Lawler, Iowa for construction of Phase One of their Green Streets Pilot Project for \$6,415,012, and accepted a bid from Tekippe Engineering for \$664,000 for the engineering on the project. The contracts have not yet been signed for the project.

The City was awarded a second Iowa Great Places grant for the Downtown Streetscape Project in the amount of \$156,000.

The new depository resolution was adopted to increase the maximum balances at Kerndt Brothers Savings Bank and First National Bank to \$4,000,000 each. A new investment policy was also adopted to comply with updated language per Iowa Code Chapter 12B.

A contract with Prairie Road Builders was signed for 2010 seal coating for \$44,511.97. The seal coating was done in August.

Required Supplementary Information

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

Required Supplementary Information

Year ended June 30, 2010

	Governmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
Receipts:		riccaci	DC Dudgeted
Property tax	\$ 749,031		
Tax increment financing collections	108,250		
Other city tax	184,786	_	
Licenses and permits	6,255		
Use of money and property	23,960	5,439	890
Intergovernmental	250,641	0,409	690
Charges for service	201,360	469,316	
Miscellaneous	425,427	8,904	
Total receipts	1,949,710	483,659	890
	1,515,710	703,039	890
Disbursements:			
Public safety	369,303		
Public works	513,331		
Health and social services	396		
Culture and recreation	524,056		
Community and economic development	107,027	-	
General government	120,497		
Debt service	26,602		n in
Capital projects	423,717		
Business type activities	720,711	574,307	
Total disbursements	2,084,929	574,307	-
	2,004,929	374,307	
Excess (deficiency) of receipts over (under) disbursements	(135,219)	(90,648)	890
Other financing sources (uses), net	250,000	467	467
Excess of receipts and other financing sources			
over disbursements and other financing uses	114,781	(90,181)	1,357
Balances beginning of year	658,015	423,769	84,683
Balances end of year	\$ 772,796	333,588	86,040

See accompanying independent auditor's report.

			Final to
	Budgeted	Amounts	Net
Net	Original	Final	Variance
			The Armer S
749,031	687,384	687,384	61,647
108,250	231,600	261,600	(153,350)
184,786	220,588	220,588	(35,802)
6,255	5,700	5,700	555
28,509	37,805	37,805	(9,296)
250,641	409,000	817,000	(566,359)
670,676	712,025	712,025	(41,349)
434,331	39,900	39,900	394,431
2,432,479	2,344,002	2,782,002	(349,523)
369,303	349,750	365,750	(3,553)
513,331	615,430	615,430	102,099
396	420	420	24
524,056	467,750	497,750	(26,306)
107,027	181,545	181,545	74,518
120,497	121,695	121,695	1,198
26,602	26,600	26,600	(2)
423,717	47,500	447,500	23,783
574,307	632,740	648,740	74,433
2,659,236	2,443,430	2,905,430	246,194
(226,757)	(99,428)	(123,428)	(103,329)
250,000	150,000	150,000	100,000
23,243	50,572	26,572	(3,329)
997,101	1,078,999	1,078,999	(81,898)
1,020,344	1,129,571	1,105,571	(85,227)

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted receipts by \$438,000 and increased budgeted disbursements by \$462,000. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2010, disbursements exceed the amounts budgeted in the public safety, culture and recreation, and debt service programs.

Other Supplementary Information

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2010

			cial enue		
	Employee Benefits	Emergency	Cemetery	Local Option Sales Tax	Debt Service
Receipts:					
Property tax	\$ 139,142	17,014		•	14,588
Tax increment financing Other city tax		-	e e l'are a di te		· · · · · · · · · · · · · · ·
Use of money and property	599		1,745	184,786	10
Intergovernmental		3 1 2 1 1 3 	1,740		. 10
Charges for services Miscellaneous				thy through a	
Miscenaneous	833		<u>. 1 . 1</u>	-	
Total receipts	140,574	17,014	1,745	184,786	14,598
		7.7.	2,1.10	101,700	14,398
Disbursements: Operating:					
Public safety	81,002				
Public works	33,361				· •
Health and social services		• • •			
Culture and recreation	54,767	-	180	147,829	-
Community and economic development General government	16 260	.,			er 1
Debt Service	16,362			-	06.600
Capital projects					26,602
Total disbursements	185,492		180	147,829	26,602
Excess (deficiency) of receipts		Artist State			
over (under) disbursements	(44,918)	17,014	1,565	36,957	(10.004)
	-		1,000	00,557	(12,004)
Other financing sources: Operating transfers in/(out)					
Loan proceeds	18,479	(17,014)	-	(36,957)	10,675
	18,479	(17,014)	-	(36,957)	10,675
Net change in cash balances				17.327.77	10,070
Net change in cash balances	(26,439)	-	1,565	-	(1,329)
Cash balances beginning of year	61,148	i de la companya de l	41,694		1,329
Cash balances end of year	34,709		43,259		
Cash Basis Fund Balances					** :
Reserved:					
Debt service					
Unreserved:		· .			e voletj e i
Special revenue funds	34,709	-	43,259		
Capital projects fund Permanent fund		-		· · · · ·	. - *
· Official fully		<u> </u>	-		-
Total cash basis fund balances	34,709		43,259	_	
	-				

See accompanying independent auditor's report

- 1 1 <u>- 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 </u>	<u> </u>			
Car Proj	oital iects	Perm	anent	
Aquatic Center	Park Equipment	Cemetery Perpetual Care	Cemetery Mausoleum	Total
,				170,744
		-		Table
	120	890		184,786 3,364
<u>-</u>			-	
6,499	8,719			16,051
6,499	8,839	890	-	374,945
	1 1 1 1 1 1 1 1 1 1			071,310
			- 1	81,002
-				33,361
		. N. 1	eli en	202,776
_				16,362
7,500	4,517		<u>.</u>	26,602
			-	12,017
7,500	4,517	<u> </u>		372,120
(1,001)	4,322	890		0.805
(3)332)	1,042	090	<u> </u>	2,825
	<u> </u>	rain (). Tanana a		(24,817)
		-		(24,817)
(1,001)	4,322	890		(21,992)
1,001	12,876	74,580	10,000	202,628
· · · · · · · · · · · · · · · · · · ·	17,198	75,470	10,000	180,636
	and the second	and the second		
-	<u>.</u>		· -	2.5
	-	_		77,968
•	17,198	75 470	10.000	17,198
		75,470	10,000	85,470
	17,198	75,470	10,000	180,636

Schedule of Indebtedness

Year ended June 30, 2010

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
Loan agreements: Line of credit	Nov 13, 2008	4.50%	450,000
General obligation notes: Fire truck note	Jan 20, 2009	4.00%	115,000
Revenue bonds: Water Local option sales tax	Dec 1, 1981 June 27, 2005	5.00% 4.00%	396,600 1,100,000

See accompanying independent auditor's report

Schedule 2

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid	Interest Due and Unpaid
50,000	250,000		300,000	1,530	
\$ 50,000	250,000	-	300,000	1,530	
115,000	<u> </u>	19,336	95,664	7,266	_
\$ 115,000		19,336	95,664	7,266	
208,246 697,230		13,103 122,075	195,143 575,155	10,085 25,754	
\$ 905,476		135,178	770,298	35,839	

City of West Union

Bond and Note Maturities

June 30, 2010

	eneral Obligation Not Fire Truck				
Year	Issued Ja	Issued Jan 20, 2009			
Ending	Interest				
June 30,	Rates	Amount			
2011	4.75	22,318			
2012	4.75	23,390			
2013	4.75	24,515			
2014	4.75	25,441			
Total		\$ 95,664			

		Revenue Bonds and Notes				
	V in the V	Vater	I			
Year	Issued	Issued Dec 1, 1981		Issued June 27, 2005		
Ending	Interest		Interest			
_ June 30,	Rates	Amount	Rates	Amount	Total	
		to the state of				
2011	5.00	13,758	4.00	120,000	133,758	
2012	5.00	14,446	4.00	120,000	134,446	
2013	5.00	15,168	4.00	120,000	135,168	
2014	5.00	15,926	4.00	120,000	135,926	
2015	5.00	16,723	4.00	95,155	111,878	
2016 - 2021	5.00	119,122	4.00		119,122	
Total		\$195,143		575,155	770,298	
		. ————	-			

See accompanying independent auditor's report

City of West Union

Schedule of Receipts by Source and Disbursements By Function All Governmental Funds

2003	589,872 177,693 208,945 6,305 28,602 404,551 157,216 87,603	1.660.776	399,565 417,556 310,812 16,678 109,628 428,524 171,269
2004	581,750 178,698 192,585 7,526 11,419 257,676 144,773	1,504,768	278,575 362,200 280 318,031 18,055 117,976 339,885 480,316
2005	594,144 189,400 166,190 8,135 13,818 225,764 189,794 700,583	2,087,828	248,540 358,248 338 250,716 135,380 105,794 234,560 1,171,332 2,504,908
2006	659,001 47,681 168,635 8,191 31,790 224,156 193,760 81,265	1,414,479	311,015 415,784 316 390,888 313,880 117,047 69,244 164,549
2007	681,350 64,304 211,504 6,319 39,305 225,086 189,212 151,144	1,568,224	291,880 500,268 334 426,178 59,299 103,449 26,115 130,425
2008	715,513 74,853 200,105 6,515 40,890 674,719 205,464 44,990	1,963,049	334,739 836,787 360 424,953 60,232 119,533 1,053 62,900
2009	689,561 100,928 210,615 7,565 32,328 316,183 222,188 55,917	1,635,285	627,563 577,220 351 465,741 81,080 110,379 80,839
2010	\$ 749,031 108,250 184,786 6,255 23,960 250,641 250,641 201,360	\$ 1,949,710	\$ 369,303 513,331 396 524,056 107,027 120,497 26,602 423,717 \$ 2,084,929
	A).		vices n omic development
Receipts:	Property tax Tax increment financing Other city tax Licenses and permits Use of money and property Intergovernmental Charges for service Miscellaneous	Dishingononto	Usbursements: Operating: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects Total

See accompanying independent auditor's report



Alan W. Flick, CPA Gina E. Trimble, CPA

819 First Street East Independence, IA 50644 (319)334-4211 Fax (319)334-6454 rfsw.com

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of West Union, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated November 4, 2010. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of West Union's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of West Union's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of West Union's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses and other deficiencies we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of West Union's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-10 and II-B-10 to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-C-10.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of West Union's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance that are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of West Union's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit the City of West Union's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of West Union and other parties to whom the City of West Union may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of West Union during the course of our audit. Should you have any questions concerning any of the above matters, we shall be sleased to discuss them with you at your convenience.

RIDIHALGH, FUELLING, SNITKER, WEBER, & CO., P.C., CPA'S

November 4, 2010

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part I: Summary of the Independent Auditor's Results:

- (a) An unqualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) The City of West Union was not granted federal funds in excess of the OMB A-133 Single Audit dollar threshold of \$500,000 for the year ended June 30, 2010.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part II: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

SIGNIFICANT DEFICIENCIES:

II-A-10 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all done by the same person.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

<u>Conclusion</u> – Response acknowledged. The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

II-B-10 Preparation of Financial Statements - The City of West Union, Iowa does not employ an accounting staff with the technical expertise to prepare its financial statements (including footnotes disclosures) in conformity with accounting principles general accepted in the United States of America; therefore, it relies on its auditors to prepare such statements.

Response – Management feels that having the auditors draft the financial statements and notes is a tolerable situation. Internal financial statements are prepared monthly for reporting and decision making purposes. The requirements and form of the audited statements are different than the internal needs and change occasionally. Given the size of the organization, it is helpful to rely on the expertise of the auditors to monitor those requirements. Management approves the draft financial statements prior to their issuance.

Conclusion - Response acknowledged.

II-C-10 <u>Financial Reporting</u> – During the audit, we noted that the approved transfer for the annual payment on the interfund loan from Special Revenue – Urban Renewal Tax Increment to Capital Projects - Street Improvement, was not made.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Recommendation – The City should make the annual transfer for the interfund loan payment, as approved.

Response – Due to the changeover in management during the year, there was no knowledge that this interfund loan existed. In the future, we will make the transfer until the interfund loan is paid off.

<u>Conclusion</u> – Response acknowledged.

Schedule of Findings and Questioned Costs

Year ended June 30, 2010

Part III: Other Findings Related to Statutory Reporting:

- III-A-10 Official Depositories A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2010.
- III-B-10 Certified Budget Disbursements during the year ended June 30, 2010 exceeded the amounts budgeted in the public safety, culture and recreation, and debt service programs. Chapter 384.20 of the Code of Iowa states in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - We will do this in the future.

Conclusion - Response accepted.

- III-C-10 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- III-D-10 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and	Transaction	 	
Business Connection	Description		Amount

Rory Starks, City Employee, Owner of R & V Snow Removal Snow Removal

\$ 675

- In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with R & V Snow Removal does not appear to represent a conflict of interest since the total transaction with the individuals was less than \$1,500 during the fiscal year.
- III-E-10 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-09 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- III-G-10 Revenue Bonds and Notes The City has complied with the revenue bond and note resolutions.
- III-H-10 <u>Financial Condition</u> The City did not have any funds that had a deficit balance at June 30, 2010.

Staff

This audit was performed by:

Gina Trimble, CPA, Manager Jeremy Lockard, Staff